Non-Executive Report of the:		
General Purposes Committee		
12 th October 2017	TOWER HAMLETS	
Report of: Asmat Hussain, Corporate Director, Governance and Monitoring Officer	Classification: Unrestricted	
Whistleblowing – New policy, processes and the work of Grant Thornton		

Originating Officer(s)	Paul Greeno, Senior Corporate and Governance Lawyer & Holly Bell, Trainee Solicitor
Wards affected	All

Summary

In January 2017 Grant Thornton UK LLP was commissioned to undertake a review of the whistleblowing arrangements of the Council. They produced a report outlining their findings and made a number of recommendations that they considered would produce a more effective whistleblowing framework for the Council and suggested an action plan.

Recommendations:

The General Purposes Committee is asked to:

- 1. Note the revised Whistleblowing Policy and recommend to the Audit Committee for approval at Appendix 1;
- 2. Note the Whistleblowing Procedure and recommend to the Audit Committee for approval at Appendix 2;
- 3. Note the Whistleblowing Guidance for Managers at Appendix 3;
- 4. Note the Whistleblowing Guidance for Investigators at Appendix 4 and
- 5. Note the Council's response to the Grant Thornton Action Plan at Appendix 5.

1. <u>REASONS FOR THE DECISIONS</u>

1.1 Having an effective Whistleblowing Policy and Procedure is a good first step to encourage employees to report any form of malpractice that is identified or discovered.

2. <u>ALTERNATIVE OPTIONS</u>

2.1 To not recommend the revised Whistleblowing Policy and Procedure to the Audit Committee for approval.

3. DETAILS OF REPORT

- 3.1 In June 2016 the Council published an updated Whistleblowing Policy as part of its improvements to its organisational culture. It was agreed with the Commissioners that the Council would arrange for an independent audit of the new procedures to and Grant Thornton was commissioned to undertake the review. The aim of the work was primarily to:
 - understand the arrangements and culture in place,
 - compare to best practice, available guidance and codes of practice,
 - recommend change.
- 3.2 Following consideration of the Grant Thornton findings, a new Policy has been drafted and is attached at Appendix 1. The main changes to this Policy are that:
 - The procedure aspects are within a separate Whistleblowing Procedure (see Appendix 2).
 - The Policy focuses on employees and where members of the public have a concern then this should be reported through the Council's Corporate Complaints procedure.
 - Clarification that employees includes permanent and temporary employees as well as agency workers and employees seconded to the Council.
 - Confirmation that the Monitoring Officer is the responsible officer.
 - Confirmation that the Monitoring Officer will maintain a confidential and secure register of all concerns raised
- 3.3 As to the Whistleblowing Procedure, this specifies roles and responsibilities of the Monitoring Officer, Corporate and Divisional Directors, Line Managers, Councillors and Employees and other workers. It also outlines how to report a concern; the information that is required; and the procedure for investigating concerns.

- 3.4 In addition to the Policy and Procedure, supporting guidance has also been prepared for Managers and for Investigators. These are at Appendix 3 and 4 respectively.
- 3.5 All these documents have been produced in line with the recommendations from the Grant Thornton report and the Department for Business Innovation and Skills ('BIS') Guidance and Code of Practice for employers in respect of Whistleblowing.
- 3.6 It is intended that the Whistleblowing Policy and supporting documents will be relaunched with the widest possible audience. All political groups will be encouraged to promote the policy within their group membership. A mandatory e-learning module will be prepared and which will be mandatory for all staff to undertake. The Whistleblowing Policy and Procedure will also form part of the induction for Councillors and new employees.
- 3.7 The Council's response to the action plan produced by Grant Thornton is attached at Appendix 5.
- 3.8 As to Councillor oversight, it is recommended that the Audit Committee will be the responsible committee for Whistleblowing. It will be asked to assess the effectiveness of the policy and also monitor the implementation of the policy. The Audit Committee will receive an annual report as well as regular monitoring reports.

4. <u>COMMENTS OF THE CHIEF FINANCE OFFICER</u>

- 4.1 The cost of the Grant Thornton review was £52,000 and was funded through the Council's transformation reserve.
- 4.2 There are no other financial implications arising from the recommendations within this report. However, in the event that additional resources are required to improve existing arrangements, officers will be obliged to identify appropriate budgets and seek financial approval through the Council's agreed procedures.

5. <u>LEGAL COMMENTS</u>

- 5.1 Whistleblowing law is located in the Employment Rights Act 1996 (as amended by the Public Interest Disclosure Act 1998). It provides the right for a worker to take a case to an employment tribunal if they have been victimised at work or they have lost their job because they have 'blown the whistle'.
- 5.2 The law does not require employers to have a whistleblowing policy in place but it is accepted good practice for the Council, as an employer, to create an open, transparent and safe working environment where workers feel able to speak up. The existence of a whistleblowing policy shows an employer's commitment to listen to the concerns of workers. Further the BIS Guidance

and Code of Practice provides that it is good practice for employers to have a whistleblowing policy or appropriate written procedures in place.

5.3 The revised policy confirms the employee's statutory rights and aims to create an organisational culture where employees feel safe to raise a concern in the knowledge that they will not be victimised in doing so.

6. ONE TOWER HAMLETS CONSIDERATIONS

6.1 The review of whistleblowing is a continuation of the Council's improvement to its organisational culture. It demonstrates a commitment to put the concerns of employees and local people first and for fair and transparent decision making and which contributes to the delivery of One Tower Hamlets priorities and objectives.

7. BEST VALUE (BV) IMPLICATIONS

7.1 Whilst the report does not propose any direct expenditure, it is looking to put in place arrangements in the exercise of its functions having regard to efficiency and thereby also economy and effectiveness.

8. <u>SUSTAINABLE ACTION FOR A GREENER ENVIRONMENT</u>

8.1 It is not considered that there are any environmental implications.

9. RISK MANAGEMENT IMPLICATIONS

9.1 Ensuring a culture whereby persons feel empowered to raise concerns when there is a reasonable belief (and it is in the public interest) that one or more of a criminal offence, a breach of legal obligation, a miscarriage of justice, a danger to the health and safety of an individual, damage to the environment, and/ or a deliberate attempt to conceal one of these, has occurred or is likely to occur is an important part of risk management and should reduce risks.

10. CRIME AND DISORDER REDUCTION IMPLICATIONS

10.1 Ensuring a culture whereby persons feel empowered to raise concerns when there is a reasonable belief (and it is in the public interest) that a criminal offence, a miscarriage of justice is likely to occur should assist in reducing crime.

Linked Reports, Appendices and Background Documents

Linked Report

• None

Appendices

- 1 Revised Draft Whistleblowing Policy
- 2 Revised Draft Whistleblowing Procedure
- 3 Revised Draft Guidance for Managers
- 4 Revised Draft Guidance for Investigators
- 5 Response to Grant Thornton Action Plan

Local Government Act, 1972 Section 100D (As amended)

List of "Background Papers" used in the preparation of this report

• NONE

Officer contact details for documents:

• N/A